Congress of the United States Washington, DC 20515

June 10, 2015

The Honorable Lamar Alexander Chairman Senate HELP Committee 428 Dirksen Senate Office Building Washington, DC 20510

The Honorable Patty Murray Ranking Member Senate HELP Committee 428 Dirksen Senate Office Building Washington, DC 20510

Re: Every Child Achieves Act of 2015

Dear Chairman Alexander and Ranking Member Murray:

The Congressional Asian Pacific American Caucus (CAPAC), the Congressional Black Caucus (CBC), and the Congressional Hispanic Caucus (CHC)—also known as the Congressional Tri-Caucus—write to share our views on the Every Child Achieves Act, as reported out of the Senate Committee on Health, Education, Labor and Pensions (HELP) on April 16, 2015. While we oppose this bill in its current form, it is our hope and expectation that outlining our reauthorization principles and areas of concern will result in both robust dialogue and needed improvements to the bill as the deliberative process moves forward.

The Elementary and Secondary Education Act (ESEA) is a critical civil rights law intended to ensure that all children—regardless of their zip code, family wealth, background, English Language Proficiency, or disability—have the unequivocal right to an equitable education. While we applaud the current bipartisan bill as an important step toward remedying the flaws of current law through full reauthorization, the bill in its current form does not do enough to protect the historically disadvantaged and vulnerable students the ESEA is intended to serve. We strongly urge you to consider the following principles in order to improve the legislation and achieve reauthorization of the ESEA that eliminates, not perpetuates, persistent inequities within our nation's system of public education. Specifically, we believe the bill must be strengthened to:

1. Hold states and school districts accountable for meeting the academic needs of all students. Subgroup accountability must be strengthened to ensure that the academic performance of disadvantaged students is not masked by averages. States and school districts must be held accountable for the education of every child. The law must require timely state action to address inequities where they persist, with federal resources and support provided to the lowest performing schools, including those schools with low-performing student subgroups. Accountability for low-performing high schools, frequently referred to as "dropout factories," must be addressed and strengthened. The language must be improved to ensure that State-determined annual goals are consistent among all student subgroups; that interventions are required when the same student

subgroup misses a state-set goal for two or more consecutive years; and that the use of super subgroups is expressly prohibited for the purposes of reporting and accountability. Lastly, any state-established threshold for student group size ("n-size") must be clear, transparent, consistent across subgroups, and uniform across states.

- 2. Require school districts to equitably distribute resources and close the comparability loophole. Reauthorization must address funding inequities in current law. Resources must be equitability distributed, specifically targeting the poorer schools and students that need it the most.
- 3. Strengthen, make transparent, and enforce annual data collection and reporting. Specifically, data collection must be cross-tabulated by gender, and be disaggregated by student subgroups, Asian American and Pacific Islander racial subgroups, and English language proficiency levels. Data must show student performance and must be available and accessible, including expressly requiring that translated resources be provided to families with limited English proficiency.

While the articulated concerns of the Tri-Caucus preclude us from supporting the bill at this time, we commend the committee for adoption of key improvements to the underlying bill that align with Tri-Caucus priorities to promote educational equity. Specifically, we are pleased with the adoption of:

- 4. The Baldwin (D-WI)/Cassidy(R-LA) amendment to eliminate redundant and low-quality state and district assessments while empowering states to prioritize quality assessments that measure student performance and academic growth. While assessment data is one important tool in diagnosing and addressing school and student challenges, the high-stakes nature of assessments must be replaced with a climate that fosters growth and support.
- 5. The Murray (D-WA)/Isakson (R-GA) amendment to improve access to quality early childhood education for disadvantaged students. In many disenfranchised communities, students enter school behind due to lack of access to preschool and pre-kindergarten. We believe that any reauthorization of the ESEA must prioritize access to early learning to prepare all students for success in elementary school and beyond. We look forward to building on the bipartisan success of this amendment to ensure improved access to high-quality early childhood education for all children, including children residing in U.S. territories.

The Every Child Achieves Act of 2015 must further protect children of historically underserved communities—specifically, children of color, children with disabilities, and children in poverty—so that they can break the cycle of poverty and overcome socio-economic barriers for a brighter future. We cannot support the bill in its current format, especially considering the lack of crucial subgroup accountability language. We remain hopeful that continued bipartisan, bicameral collaboration will ensure the principles of the Congressional Asian Pacific American Caucus, the Congressional Black Caucus, and the Congressional Hispanic Caucus are embodied in any reauthorization of the Elementary and Secondary Education Act.

Sincerely,

Chair, Congressional Asian Pacific American Caucus (CAPAC)

G. K. Butterfield Chair, Congressional Black

Linda T. Sánchez

Chair, Congressional Hispanic Caucus (CHC)

Robert C. "Bobby" Scott Ranking Member, Committee on Education and Workforce

Caucus (CBC)

Co-Chair, CBC Education and Labor Task Force

Chaka Fattah

Co-Chair CBC Education and Labor Task Force

Raúl Grijalva

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Member of Congress

Member of Congress

Xavier Becerra

Member of Congress

Sanford Bishop

Member of Congress

Madeleine Bordallo

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Corrine Brown

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Tony Cárdenas

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Member of Congress

	Joaquín Castro Member of Congress	Yvette O. Clarke Member of Congress	Wm. Lacy Clay Member of Congress
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	John Conyers Jr. Member of Congress	Jim Costa Member of Congress	Joseph Crowley Member of Congress
	Henry Cuellar Member of Congress	Hycht. Tunanger Elijah E. Cummings Member of Congress	Susan Davis Member of Congress
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	Marcia L. Fudge Member of Congress	Ruben Gallego Member of Congress	Al Green Member of Congress
	Luis Gutiérrez Member of Congress	Eleanor Holmes Norton Member of Congress	Michael "Mike" Honda Member of Congress

Sheila Jackson Lee Member of Congress	Hakeem Jeffries Member of Congress	Eddie Bernice Johnson Member of Congress
Hank Johnson Member of Congress	Robin Kelly Member of Congress	Brenda Lawrence Member of Congress
Barbara Lee Member of Congress	John Lewis Member of Congress	Ted Lieu Member of Congress
Zoe Loigren Member of Congress	Alan Lowenthal Member of Congress	Doris O. Matsui Member of Congress
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